

NAP GLOBAL NETWORK

Targeted Topics Forum

Financing NAPs: Options for Implementation

Pipeline Development

Defining Priorities for NAP Implementation

Grenada Experiences with Prioritization for Pipeline Development

Trevor Thompson

Land use Officer

March 15-17, 2016

Jamaica

Grenada



A satellite map of the Grenadines islands in the Caribbean. The islands are shown as a chain of green landmasses surrounded by deep blue water. The largest island, Grenada, is at the bottom, and the smallest, Petite Martinique, is at the top. The word 'Carriacou' is written in white text over the upper part of the map, and 'Grenada' is written in white text over the lower part.

Carriacou

Grenada

Petite Martinique



- Tri-island state comprised of Grenada (mainland), Carriacou, & Petite Martinique
- Size: appx. 133 sq.ms (fits into the state of Florida 355 times!)
- Population: 110,152 (July 2014 est.)

Grenada SPCR/DVRP

- The Government of Grenada developed its Strategic Program for Climate Resilience (SPCR) in 2011. It is the first national SPCR to be developed within the PPCR Caribbean Regional Track.

OBJECTIVES:

- Reduce post-disaster capital expenditure requirements,
- Reduce economic losses due to weak infrastructure,
- Reduce the risk of loss of life associated with disasters,
- Restoring, enhancing and protecting forestry resources.

The disaster-related aims are pursued through the Comprehensive **Disaster Vulnerability and Climate Risk Reduction Project (DVRP)**,

The forest-related aims will be pursued through a **Forest Rehabilitation Project**, both funded under the SPCR.

- The SPCR is managed under the **Pilot Program for Climate Change Resilience (PPCR)**, which in turn is part of the International **Climate Investment Funds (CIFs)**

Climate Investment Funds (CIFs)

- Two funds : **The Strategic Climate Fund** and the **Clean Technology Fund**
- They help developing countries pilot low-emission and climate-resilient development.
- Though piloting transitions to clean technology, sustainable forest management, increased energy access through renewable energy, and climate-resilient development.
- The CIFs are channelled through the African Development Bank, the Asian Development Bank, the European Bank for Reconstruction and Development, the Inter-American Development Bank (IDB), and the World Bank Group.
- Source: www.climateinvestmentfunds.org/cif/

Funding Arrangements

- Grenada's SPCR will benefit from an \$8 million PPCR grant and a \$12 million concessional loan
- Directed towards large-scale projects (DVRP)

Technical Assistance to

- Improve data and information systems,
- Develop future projects,
- Undertake vulnerability assessments.

The Key Sectors

- Disaster risk reduction,
- Water management,
- Coastal infrastructure,
- Agriculture
- Tourism.

How did the prioritization process take place?

- An exhaustive **desk-top study** of existing National Development Policies and Strategies
- Other relevant **reports, studies and policies on climate change** – National Climate Change Policy and Action Plan 2007-2011;
- The Initial National Communication (INC) to the United Nations Framework Convention on Climate Change (UNFCCC);
- The National Water Policy 2007
- Interdisciplinary team, Multi Ministry & Departments, NGO, World Bank, IDB, Private Sector, etc.
- Lead ministry was Ministry of Finance
- Grenada consolidated results and action points from these past projects into a comprehensive and cross-sectoral programme for the medium to longer term.

Prioritization Process' Cont

- Buy-in was ensured through extensive participatory **stakeholder consultations** held on all three islands, over several years, to develop the smaller projects that fed into the SPCR.
- These consultations engaged representatives from government, statutory bodies, the private sector, academic institutions, youth and student groups, farmers' organisations and the general public.
- In addition, two **Joint Missions** were undertaken in early 2010 to gather essential inputs and enhance stakeholder consensus on SPCR design. The missions involved key government agencies, local stakeholders and regional and international partners.
- Stakeholder engagement continued even after the launch of the SPCR, with consultations on geographic information systems (GIS) and data systems, and on watershed management. **As recent as this year...**

What different factors influenced the prioritization process?

- Friction with Ministry of Environment about where project should be housed
- Division over whether we should take **Loans** or **Grants** only.
- Developed and implemented as a single co-financed project in order to streamline institutional and implementation arrangements?
- **Environmentalist priorities were often not in line with Government.** NGO's wanted Community based projects and greater access to funding.
- **COMPETING INTEREST:** Stakeholders discussions on the competing interest lead to long delays in the decision on which priority areas would benefit.

Factors - cont.

A greater source of contention in finalising the SPCR was within the Government of Grenada.

- Differing mandates by Government Ministries that advocated a focus for the strategy that differed from that proposed by other Ministries. Eg. the inclusion of non-physical components, such as a legislative reform agenda instead of Infrastructure Projects.
- **Public dissent** emerged when the possibility of relocating some small communities was raised. This was resolved once it was explained that the relocation would aim to leave communities no worse off.
- There is a feeling of 'initiative fatigue', as well as scepticism about whether the SPCR will actually be implemented.

Factors - Cont

- The potential for **private sector expansion** and investment, and the accompanying possibility of **job creation**, the SPCR received relatively positive public buy-in.
- Despite formal endorsements of the SPCR, some local environmentalists are still calling for immediate action, not only on the **legislative reform agenda** but also on areas such as **food security** and **Renewable energy**, which are strongly linked to poverty alleviation

How did you balance meeting the criteria set out by different funds with addressing your national priorities?

- Developed and implemented as a single co-financed project in order to streamline institutional and implementation arrangements – given the similarity of project objectives.
- World Bank would procure, on behalf of the Government
- A team of consultants to assist with the SPCR preparatory process in close collaboration with relevant ministries/agencies of the Government
- The process is aligned and builds upon national strategic plans and priorities.

Balancing Criteria- Cont

- **Ensure Environmentalist priorities were taken on board and integrated with Government priorities.**
- Ensure that Components included action on the ground and not more “studies”.
- Need to encourage greater public participation in planning and implementing climate compatible development.
- Conflict with where Grant funds should be spent arose. Should grant funds be used for studies or for hard engineering projects.

Conclusions

- In some quarters, the initiative is seen as merely repackaging past projects that have failed.
- The major concern expressed is that too much effort has been concentrated in government agencies and not enough is being done to connect the SPCR to the individual and community level
- Funds were not “Worldbank funds”= High Administrative Fees.
- **Environmental priorities were often not in line with Government.**
- General scepticism over project overload. Meeting meetings and no benefits. People demanded action on the ground and not more “studies”.

Acknowledgements

- The Climate and Development Knowledge Network (**CDKN**) **Inside stories on climate compatible development, June 2012**. Authors: Sandra Prescod Dalrymple, Caribbean Policy Development Centre, and Sarah Mason-Case, International Development Law Organization
- **GRENADA Pilot Program for Climate Resilience (PPCR), Second Joint Mission (WB) February 17, 2011 *Aide-Memoire***

**Thank you for
your attention!**